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Supreme Court of Texas.
20801, Inc., Petitioner,
v.
John L. Parker, Respondent.
No. 06-0574.

September 26, 2007.

Appearances:

David P. Andis, TheWoodlands, Texas, for petitioner.
Barney L. McCoy, Houston, Texas, forrespondent.

Before:

Chief Justice Wallace B. Jefferson, Nathan L. Hecht, Harriet O'Neill, Dale Wainwright, Scott A. Brister, David Medina, Paul W. Green, Phil Johnson, Don R. Willett, Supreme Court Justices.

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CHIEF JUSTICE JEFFERSON: Be seated please. The Court is ready to hear argument in 06-0574, 20801 Inc. versus John L. Parker.

COURT MARSHALL: Mr. Andis will present argumentfor the Petitioner. Petitioner conserved-- has reserved five minutes forrebuttal.

ORAL ARGUMENT OF DAVID P. ANDIS ON BEHALF OF THE PETITIONER

MR. ANDIS: May it please the Court. The safeharbor provision of the Texas Dram Shop Act according to past Texasjurisprudence is much like the human appendix. We have it, but it serves nouseful function. Further with the precision of a surgeon, the court have openedup the Dram Shop Act and simply excised the safe harbor provision completely outof the Texas Alcoholic Beverage Code at least in practice. To date, no Court ofAppeals has ever found that a retailer, provider of alcoholic beverages has eversatisfied the safe harbor provision. I'm weary of the discussion of legislativehistory that we just heard but I'll be brief on that point and that is to saythat the statute itself as well as the scant legislative history we have, fortunately there's no con--has a-- was designed at least. The safe harborprovision was designed to provide an incentive or encouragement to retailers,that is, it's designed to cut off the vicarious liability of the retailer forthe act of the employee in violating the law. As this Court is well aware,Section 106.14(a) of the Texas Alcoholic BeverageCode states in relevant part thatthe actions of an employee shall not be attributable

to the employer if: (1) the employer requires its employees to attend a commission-approved seller training program; (2) the employee has actually attended such a training program; and (3) and this is the one that really is at issue, the employer has not directly or indirectly encouraged the employee to violate such law.

JUSTICE GREEN: So, so all you have to do is to file an affidavit to say that you-- it's your company's policy never to over serve customers in that behalf.

MR. ANDIS: Well, Justice Green, that a-- the Pena [Pena v. Neal, Inc., 901 S.W.2d 663 (Tex.App.-San Antonio 1995, writ denied)], case has decided that that wasn't enough. It was a conclusory affidavit, and I would submit to you that a-- that under the, the allocation of the burden of which party should bear what burden, which I think is in our brief that, that actually wouldn't even be reached because of the fact that the plaintiff would come back and say, 'Here's how they violate. Here's how they encourage violations of the law'.

JUSTICE GREEN: But this is an affirmative defense.

MR. ANDIS: Well, that's, that's one of the questions, your Honor. Is, is it, is all three elements an affirmative defense, or simply the affirmative defense could fit within the first two elements, and leave the third element that the employer does not encourage violations of the law. But that be a, a, a plaintiff's burden to prove. The employer could show that it requires all of it's-- well, first of all, it would plead the affirmative defense which show that it requires all of its employees to attend a TABC-approved training class, that in fact the employee that served the alleged plaintiff or whatever the source of the insider was TABC-certified. If that burden is met there would be shift to the plaintiff to show how the employer encourages violations of the law. As it stands right now, all three elements being on the retail provider. The retail provider is left trying to prove a negative, and in fact the way that the case law of the date has, has come out it's-- the retailer can't do it simply because he can't think of all the various ways of things that he didn't do that, that we couldn't encourage to violate the law. For example, he didn't put in enough video cameras. He didn't say the right magic words in his written policy. Those are of types of acts that the retailers are actually being snared by when they go to prove the safe harbor defense, so in fact because they have to prove a negative, because the court have considered all three elements to be an affirmative defense.

JUSTICE BRISTER: No. But in the-- I'm just trying to think of an analogy in the citation cases if you, you know, don't answer and lost the papers. We've said, it's not enough to say 'I lost the papers.' I think you have to give an affidavit from the person whose most likely to have gotten them and say what your procedures are and what-- you know, what you tried to do to find them and stuff like that. I mean there's a difference between-- and in this page, this case we've got a what? Seven page affidavit? From the manager who says, 'I was there. I met this guy, and this is what was happened in that night.' I mean that's a little more than just saying, you know, we, we follow the law and what was the response to that?

MR. ANDIS: There was no response.

JUSTICE BRISTER: Well, I mean the plaintiff say, 'Well, they over-served, maybe.'

MR. ANDIS: Right.

JUSTICE BRISTER: Anything-- what would the plaintiff do to overcome that on summary judgment in here?

MR. ANDIS: Well, I think that the plaintiff would be responsible

for putting together some discovery product that says, 'Well, despite what he's saying here's evidence that' ...

JUSTICE BRISTER: Talk to former employees say, 'They did this and this was my practice'

MR. ANDIS: Right. Or this night in particular hesays that, but we have other witnesses who testified but he said, 'Yeah, go ahead and keep serving the guy.' He's, he's falling down, he's falling off the, the chairs that he's sitting on, the manager or another-- the manager tells an employee or the provider tells the manager, 'Go ahead and keep serving the guy'. That would be one way to overcome an affidavit such as the one we presented Justice Brister.

JUSTICE GREEN: So maybe it's like an official immunity. A kind of a case where the police officer comes in and files an affidavit showing good faith. And it's good faith in the [inaudible] and the way he did and it falls upon the other side to prove bad faith?

MR. ANDIS: Perhaps, your Honor. Again, this is a unique code in that it's, it's statute ...

JUSTICE GREEN: Safe harbor sort of like an immunity like the way I guess so.

MR. ANDIS: It, it appears that's-- that the intent of the legislature was to provide-- and I believe this Court has even set a relatively easy out for the provider of alcoholic beverages. In that, the idea was to get education into the front line where the servers are actually interacting with the customers and-- You know, I don't know exactly what the thinking was but if it makes sense that if your front line people are your most educated and they were trained by TABC-- I mean these aren't classes that the providers-- that the retailers do. It's not like they say, 'Come, come on our offices and we're going to teach you a few things'. These are classes the retailers don't have a hand in.

CHIEF JUSTICE JEFFERSON: But the legislature of the statute showed that the legislature seeing that there's some people-- some owners who despite having put their employees through the classes and having them become certified would encourage or allow or let their employees to serve someone who's obviously intoxicated perhaps for, for an economic reason. You know, they make more money when they sell alcohol and so why wouldn't that be part of the defendant's burden to say, 'No, that's not, that didn't happen' to negate that, that possibility. You know, summary judgment context.

MR. ANDIS: Right, Justice Jefferson, we've tried that. We have tried to make it part of the defendant's burden to date and, and the case law and what has happened is-- it's, it's turned into a, a shell game. There's no definitive definition in any of the courts that gives a provider the guidelines for what we do. And so what ends up happening is providers get nailed by innocent acts, things that, that they could not reasonably foresee. And so what, what our proposal is, is to say the legislation didn't create a 'get out of jail free' card entirely without-- So all the provider has to do is send its employees to TABC training and keep them certified. That's why they threw in the third element which is to make sure, I believe, that they don't undermine that the-- that the proprietors -- do not undermine the training that the employees have received. The question, the first question for the Court, for us is, you know, how do we allocate that burden and, and what is required to show what encouragement is or what encouragement is not? And, and at least practically speaking, the way it is worked to date it's a, it's proving a negative which is in my experience in, in a case law is proven hard to do it, well, actually impossible to do. Speaking

of the prior cases, there are I believe, not counting the case of Fourteenth Court of Appeals, there are five prior cases that discuss the safe harbor provision in Texas. Again, this is not a, a provision that I believe we can look to other states for some guidance on because I'm not going to be able to find any other similar type of law in another state at least with respect to the provision of alcohol service.

JUSTICE HECHT: If we have to take the summary judgment practice is true -

MR. ANDIS: Yes.

JUSTICE HECHT: - and if the respondent were served ten to fifteen drinks, two of them by the manager, all of them in violation of the policies, is, is that some evidence that the petitioner indirectly encouraged violation of the policies?

MR. ANDIS: I don't believe it is, Justice Hecht.

JUSTICE HECHT: Why not?

MR. ANDIS: Well, first of all, that is the very fact that is the, the overservice at issue. Again, the, the idea behind the safe harbors, I understand that it is to shield the, the license provider from the acts of its employee. We dispute that ten to fifteen drinks were served but taking it as a given for summary judgment purposes, that act was the violation of the policy. There's no evidence that first of all the act of serving ten to fifteen drinks was encouraged by the license provider. And if we can't be-- if the provider can't be shielded from the act because the act itself forms the basis of the either the encouragement or the overservice at issue then, then there's no way that the safe harbor ever going to be satisfied.

JUSTICE HECHT: But I suppose-- surely if you have evidence that night after night this was happening, couldn't you infer that there must be direct or indirect encouragement? I mean, surely employees are not acting over and over and over again in the-- against the best interest of the proprietor.

MR. ANDIS: The-- in, in the-- in hypothetical that you just proposed Justice Hecht, yes, that may be. It would depend obviously on the circumstances of the case, but yeah. I repeated ...

JUSTICE BRISTER: In correlation to the testimony from other employees and that they're encouraged to say, turn a blind eye. You could've prove there's a pattern of behavior.

MR. ANDIS: Yes, Justice Brister. And I believe that, that is-- that, that goes to what encouragement is as opposed to what encouragement isn't which is you failed to put up enough video cameras. Currently, is, is the laws that come down, what we've got is-- a-- provider-- the retailer find yourself in a position of having to anticipate every possible thing that an expert hired by the plaintiffs could propose after the fact with perfect hind sight and say, 'Why you didn't do this and you didn't do that?' Again, these-- the providers aren't operating in a vacuum, they're operating under the laws of, of the civil liability laws and the TABC governance under the administrative side of the code. And so providers are also operating with, you know, business of parameters, you know, is to make good business sense to put up one camera, well, gosh, maybe we should put up ten cameras because you know as soon as got to come back and say, one wasn't enough. Part of the problem again is-- it's not just what, what the providers aren't doing, it's how does that relate to encouraging the type of, of, of act that's being alleged in, in this case ...

CHIEF JUSTICE JEFFERSON: Well, you say it leaves the, the bar owner exposed to hear because safe harbor provision wouldn't apply but how-- I mean it seems to me this is-- the plaintiff is going to have a hard time

under our precedent proving that the sale caused the injury in this case, anyway. Right?

MR. ANDIS: Are you talking about the approximate cause that the alcoholic at issue was ...

CHIEF JUSTICE JEFFERSON: Yes, I mean, if the, if the sale didn't cause under our precedent, Griffin to punch Parker then you win.

MR. ANDIS: Right.

CHIEF JUSTICE JEFFERSON: So I mean that in, in a lot of these cases, the safe harbor provision is not going to be the court's point anyway, it's the-- did the, did the sale approximately cause the injury?

MR. ANDIS: Justice Jefferson, I agree that there could be some cases where it's, it's pretty clear that you don't even need the safe harbor because there was no either service to a minor or service to an obviously intoxicated patron. I think though that the benefit of the safe harbor provision also, though comes into play in getting summary judgment without the need to-- if that is disputed. If you have a case and I have had cases where that's disputed whether someone was say certainly or obviously intoxicated to the extent that present a clear danger to themselves and others. The only way to avoid trial than would be to go to summary judgment and if there is no liability for the provider because it can escape vicarious liability under the safe harbor then that is an encouragement and an incentive and certainly I think the way that the legislature intended this act to be laid out. I do want to say a thing about one of the earlier cases and that is the Pena versus Neal case which was like this one, a summary judgment case coming out of the Court of Appeals in San Antonio in '95. That kind of got started I think on the wrong road although I don't think without-- with good intention, however. The, the Court said in that case, it looked at the, the third element and it said, 'You know, the employers can't sit back and do nothing safe in the assumption that they sent their employees to class and, and they're done. The employer must do more than simply require attendance at training class.' And I think from that we've gone from where we have today where the employer is literally unable to satisfy the safe harbor because the an employer can't do enough to do more. And so there-- here we need guidance from this Court to finally say once and for all, what does the third element of this safe harbor provision mean.

JUSTICE HECHT: What do, what do you think it should mean?

MR. ANDIS: Well, Justice Hecht I ...

JUSTICE HECHT: That-- two briefs in this case, one of them says, 'well, it shouldn't possibly mean this, it shouldn't possibly mean that.' But now what should it mean?

MR. ANDIS: Right. I think what it should mean is that we should focus on the word 'encourage.' Encourage is an in-- is an act-- it's an intentional act. It is, it is, it is a directive, it is something overt. I think, instead of looking toward what the employer didn't do, we should look at what the employer did do. And that's ...

JUSTICE BRISTER: Or failed, or failed to do ...

MR. ANDIS: Or-- well, failed to do, Justice Brister ...

JUSTICE BRISTER: but what if they're deliberately indifferent?

MR. ANDIS: I believe there's should be a high enough standard like a conscious indifferent standard so that on, on failures to act, it has to be high enough so that it clearly encouraged an employee or there's, there's very little doubt that it would have encouraged an employee. Again, not, not putting a sentence in your policy. Right? We don't-- we'll fire people if they, if they serve minors but we didn't

happen to say anything in next section about firing some of them if they serve obviously intoxicated patrons shouldn't be an omission.

JUSTICE BRISTER: how about a, how about a manager that we were on our operation-- we don't-- do not want the managers out on the floor. We do not want you to know what's going on. That might be, even though it's an-- it's a failure to act, there should be some [inaudible] aspect to your view, if your position has just got to be intentional.

MR. ANDIS: Well, I believe there's, there's two sides of that, the encouragement coin. One would be in intentional act and overt act, you know, go ahead and serve minors. We're okay with that. Another might be, Justice Brister, we don't check ID's. All right. Despite your training at ABC class, we don't check ID's. We don't say anything about it, but we've never checked ID's or maybe even employees have been disciplined for checking ID's because you know-- And so we get, we get a reputation in the community as being a place for minors can come and drink and, and so forth. That would be my, my submission, that would be the-- an act of omission.

CHIEF JUSTICE JEFFERSON: Okay. Any further question? Thank you, Counselor. The Court is now ready to hear argument from the respondent.

COURT MARSHALL: May it please the Court. Mr. McCoy will present argument for the respondent.

ORAL ARGUMENT OF BARNEY L. MCCOY ON BEHALF OF THE RESPONDENT

MR. MCCOY: May it please the Court. Essentially what Mr. Andis is asking the Court to do is overturn a couple of hundred years Texas jurisprudence. The first issue is a-- an affirmative defense and it quacks like a duck, looks like a duck and it's probably a duck.

JUSTICE HECHT: Well, but even-- it seems to me that kind of distracts from the point because even if it is an affirmative defense, if he comes in and says, 'We didn't directly or indirectly encourage the employee to violate the law.', you're not going to say, 'That's enough'.

MR. MCCOY: Here-- well, let's look at what they did have-- what they said in their affidavit and what was actually available under -

JUSTICE HECHT: But I'm -

MR. MCCOY: - their policies.

JUSTICE HECHT: But I'm just saying, suppose-- if it's an affirmative defense -

MR. MCCOY: Right.

JUSTICE HECHT: - you don't argue, I take it. That if the defendant comes in and says, 'We swear to God that we have not directly or indirectly encouraged employee to violate such law.', that's not would be the end of it.

MR. MCCOY: No, it's not because that's a conclusory statement.

JUSTICE HECHT: So there's going to be some shifting...

MR. MCCOY: And there's going to be some shifting and that's why I like to just look at what I actually had available to them. They have a lot of policy that showed in the policy in written form that they were not encouraging the sale of alcohol, but everybody knows that, 'actions speak louder than words'. Every political scientist who's going to look at it would say that the constitution of the Soviet Union was the most democratic document ever written, but we all know the Soviet Union was a dictatorship. And if you have written policy and you don't

really enforce it, the written policy is meaningless.

JUSTICE O'NEILL: I think everybody would agree with that. The problem is, why the Court of Appeals' opinion is written?

MR. McCOY: Uh huh.

JUSTICE O'NEILL: It was seemed that you would have to establish the-- you don't have to answer the liability question to get to a safe harbor offense.

MR. McCOY: No, we really-- we just have to show that actually only at occasion in question that you weren't encouraging the oversale of alcohol is ...

JUSTICE BRISTER: Is directly or indirectly wouldn't be enough. How would you show it?

MR. McCOY: Okay. But let me guess they tell to it that what's we have available in the Entex [Entex v. Gonzales, 94 S.W.3d 1,10 (Tex.App.- Houston [14th Dist.] 2002, pet. denied)], case and what they could've proved have they done it. First of all, a corporate policy created records of no encouragement. There were the drink slips. They were monitored by two different people. There were cup slips as a policy about not given free drinks except the manager-- only the manager could do it, so there was actually documentation of no encouragement. But in their summary judgment evidence, they did not introduce any of that evidence that existed. Okay. So they could actually ...

JUSTICE BRISTER: So if the depositions-- so if affidavit was more detailed?

MR. McCOY: Correct. And talk about facts, about what occurred that night as opposed to just mere fallacy -

JUSTICE BRISTER: Well, I mean it's just-- it's not that it's one instance. I mean it's directly or indirectly encouraged ...

MR. McCOY: Correct.

JUSTICE BRISTER: I mean it's ...

MR. McCOY: In it you could actually show a pattern or practice if you showed other instances that occurred in the past that they ignored ...

JUSTICE BRISTER: In most, most cases-- I'm sure in a lot of cases that manager not going to remember this night.

MR. McCOY: Well, in this case, a guy was seriously injured and, and this guy was prosecuted and the police came out and investigated this and the expenditure was it -

JUSTICE BRISTER: By the standard, by that relied to make sure -

MR. McCOY: - and that ...

JUSTICE BRISTER: - but I mean in most cases where they drive off a lot and kill somebody, the manager may not remember the night -

MR. McCOY: That is correct.

JUSTICE BRISTER: - so he ...

MR. McCOY: He will have, he will have that-- if they have a policy like this, he will have the drink slips, he will have the comp slips. He will have written documentation about what occurred that night.

JUSTICE BRISTER: But [inaudible]

MR. McCOY: And if they had a reasonable retention policy like every modern business has ...

JUSTICE BRISTER: So I'm-- but I'm trying to think, you know in the cases-- the stop sign cases where you ensue the county or the city if they had noticed the stop sign was down.

MR. McCOY: Correct.

JUSTICE BRISTER: Then the rule is the county or city comes in and says, 'Here's our book when we get notice, we write it down on this book

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MR. McCOY: Correct.

JUSTICE BRISTER: - and there's nothing in that book for that date and that's enough.'

MR. McCOY: I believe it's an evidentiary question and -

JUSTICE BRISTER: So that would be ...

MR. McCOY: - that would-- then I would-- it would be some evidence that as to whether they conclusively proved it might not be--and I will be arguing it wouldn't be enough.

JUSTICE BRISTER: Well, in other sake, come in and contradicted if they won't -

MR. McCOY: Correct.

JUSTICE BRISTER: But ...

MR. McCOY: But you know ...

JUSTICE BRISTER: But then haven't we just changed the safe harbor provision-- provision? Now the safe harbor provision says, don't encourage it directly or indirectly, if your rules wrecked, then the fact of the matter is you got to keep these tabs and you got to keep them for certain number of years then if you don't, then you're out of the safe harbor.

MR. McCOY: Now, it's, it's a matter of practicality for the business. If they want to be able-- it's like business is--every business does this. I am involved in litigation with refineries, with all kinds of stuff and they all have a policy about keeping a retention policy, about keeping documents for a certain period of time and especially I guarantee if they are exculpatory documents, they're going to be keeping them as long as they need to keep them for potential litigation.

JUSTICE O'NEILL: But I don't see, what would be wrong with the burden shifting analogy because it seems the way it's written or, or the way the Court of Appeals decided it, you would require the provider to prove a negative which is very difficult to do. What would be wrong with, you know, you, you, you swear that you didn't -

MR. McCOY: Right.

JUSTICE O'NEILL: - directly or indirectly encourage and then if you knew then, then you come back and say, 'Well, the manager served two of the fourteen free drinks that were given out and that raised a fact issue now'.

MR. McCOY: Well, I think that the, the problem about proving a negative is kind of, of false logic because we're required a lot of proved negatives all the time. 'Negligence itself is an act or an omission' quote unquote. So the omission is a negative, and so you have to prove a negative in every lawsuit you give practically. And so I don't think that's really the big issue. The big issue is, can you merely-- when you have the-- and this what in an affirmative defense, you have the obligation to conclusively prove every element of your affirmative defense and conclusively prove does not mean a conclusory statement.

CHIEF JUSTICE JEFFERSON: So what's-- how do you--how would you conclusively prove that you neither directly or indirectly encourage violation of the law?

MR. McCOY: I mean, you would actually-- one thing, summary judgment may not be available.

CHIEF JUSTICE JEFFERSON: That's the question, that's really what the issue is.

MR. McCOY: And that, and that may, and, and you know it, sometimes there're just some types of cases that summary judgment is not available to them by the nature of the case.

JUSTICE BRISTER: Well, the legislature did in the past is safe harbor provision to the accomplished act, didn't they?

MR. McCOY: No. They-- actually, in context that it was passed, it was actually passed in-- as a reaction to the Court of Appeals' decisions in *El Chico*, [*El Chico Corp. v. Poole*, 732 S.W.2d 306, Tex., 1987.], in which *El Chico* created a common law of cause of action, but at the Court of Appeals the case was pending in the Texas Supreme Court and the liquor industry went to the Texas Supreme Court and they-- and the legislature then fashioned a restricted Dram Shop Act that was much more restrictive than, you know, what the Court of Appeals had done and-- or what the Supreme Court did two days later when they decided *El Chico*. And at, at the same time, and Justice Spears in his decision cited the fact that there is a tremendous problem with alcohol and close to a thousand people were killed the previous year, many thousands were male. We have a situation here where these people are actually selling one of the most dangerous illegal drugs made. It severely impacts ...

JUSTICE BRISTER: Yeah, but provision didn't work so we're not going to ...

MR. McCOY: Oh, I understand that and I don't-- and I have one glass of red wine every night and I don't want to, you know, I don't want them closing down Slicks. Okay? But -

JUSTICE GREEN: Counsel, you realize you're on the record?

MR. McCOY: Well, you know it's been-- actually it was prescribed by my cardiologist so-- But you know, so that's the framework, so they're actually have a privilege to sell this legal drug and because they have this privilege, they have an obligation not to encourage the oversale.

JUSTICE HECHT: But to return to the analysis again, as I asked you earlier, there has to be some burden shifting here just because that, that ...

MR. McCOY: Yeah, at some point when they have...

JUSTICE HECHT: One man has to come in and say, 'We didn't do anything to encourage this and' ...

MR. McCOY: And he could have chosen a no evidence motion for summary judgment, your Honor.

JUSTICE HECHT: But at that point, then it's incumbent on the plaintiff to say, 'Oh yes, you did. You did this, this and this'.

MR. McCOY: Correct.

JUSTICE HECHT: And then when we get there, are we really talking about a reasonable provider standard, is that what disposed that to your-- what-- we need a test. And so are we talking about the things that a reasonable provider would do or not do to keep from directly or indirectly encouraging of violation of the law?

MR. McCOY: I think that's, I think that's-- I think that might work and actually, if you look at these cases and what-- of course Mr. Andis is a good lawyer does, he takes the absurd little phrases in them and, and uses and points that out. Well, ...

JUSTICE HECHT: He says, he says there's no Court of Appeals' opinion that's ever found a safe harbor. Is that right?

MR. McCOY: Correct. But that's not, that's not every case that's ever been tried or decided or dealt within the State of Texas. That's of the cases that got up to that level -

JUSTICE BRISTER: Right.

MR. McCOY: - and so you know, there's-- in a thousands of cases dealt with-- or dealt with without the Court of Appeals been involved. But what happened in every one of those cases though, were places where

there was a defect and the manner in which the proponent actually formulated is summary judgment evidence-- conclusory statements. Statements that don't-- meaning don't telling the Court any meaningful thing about what they were really doing -

JUSTICE BRISTER: [inaudible]

MR. McCOY: - and, and the Court also-- and everyone of those nearly-- I'm sorry. But they also would throw in extra language about some other things that occur and it's that extra language that gets us into trouble here the day that-- because they ...

JUSTICE BRISTER: I'm, I'm wondering about that then on summary judgment. I mean in this case, the summary judgment is three years after the night in question.

MR. McCOY: Correct.

JUSTICE BRISTER: And then sometimes as I indicated, you're not going to know which not is a question or-- what kind of details do you expect other than your mandatory tabs system that person could say other than, 'Look, we enforced that. I walk around and check people and' ...

MR. McCOY: But you know, sometimes you're going to get a case that occurs quickly and summary judgment is going to be an easy way of dealing with it because people's minds are usually suppressed ...

JUSTICE BRISTER: But usually, but usually it's going to be three to four years after.

MR. McCOY: And it's got-- and if you have a good record retention policy and you've, and you have a system that looks good on paper like there's thus and you have actually followed it and retained the documents that you know that exculpate you ...

JUSTICE BRISTER: So they-- so-- but you, you would mandate written documents.

MR. McCOY: I would think -

JUSTICE BRISTER: It's not enough ...

MR. McCOY: - I would, I would ...

JUSTICE BRISTER: I don't know cause that-- Let me get a word in edgewise. \$AA

MR. McCOY: Sorry, your Honor.

JUSTICE BRISTER: I've been cut off enough time today. You would-- It is not enough for the guy to give details. 'I walked around every thirty minutes. I looked, I remember this guy', as he says here, 'we did not encourage his drinking, not enough.'

MR. McCOY: He didn't say that in this and he, he didn't say that he had actually followed all of their procedures. He-- if he had testified that ...

JUSTICE BRISTER: Managers not don't have to sit with all of his patrons and watch.

MR. McCOY: Oh, I know.

JUSTICE BRISTER: All of the managers never going to be able to watch all the patrons, so I'm trying to see, does it have to be in your view a-- we've going to have a manager walking around, checking people off in the bar?

MR. McCOY: No. I think that if he is ...

JUSTICE BRISTER: Thus he can orally testify.

MR. McCOY: He can orally testify about what he did that night. Or what he-- and, and what he also ...

JUSTICE BRISTER: And on the other side, can the plaintiff just come in? It's not-- it wouldn't be enough to carry a burden-- once the burden is shifted, the plaintiffs to say, well, they got-- the employees got me drunk because by definition -

MR. McCOY: I don't think ...

JUSTICE BRISTER: - it's got to be the employers acts not the employee.

MR. McCOY: I think he, he has to show that there was an encouragement. Some act that was an encouragement.

JUSTICE WILLETT: How about the free drink policy and how it was followed or not followed that night?

MR. McCOY: What if ...

JUSTICE WILLETT: The free drink policy?

MR. McCOY: Yes.

JUSTICE WILLETT: And how it was or was not followed that night?

MR. McCOY: It was not followed. But he had a--they had a one-- they don't give free drinks except unless there's a grand opening. This was only the manager can give a free drink or authorize it. Secondly, that when a free drink is given, there's a comp ticket filled out and, and-- then the manager also checks periodically to make sure that they're not given away a bunch of free drinks. And that policy was not followed, at least there was no evidence that it was followed on that night.

CHIEF JUSTICE JEFFERSON: You say in your brief that, that the record said the manager served at least two of the 3 free -

MR. McCOY: Correct.

CHIEF JUSTICE JEFFERSON: - drinks. Does it-- does the record reflect whether that the-- he was served those drinks when he was obviously intoxicated?

MR. McCOY: We don't know that. That, we don't know.

JUSTICE BRISTER: That would make a difference, wouldn't it?

MR. McCOY: It might but in the-- on their some evidence rule, I don't think so.

JUSTICE BRISTER: Well, you've got to have some evidence, you've got to have some evidence to take -

MR. McCOY: The managers -

JUSTICE BRISTER: - first -

MR. McCOY: - the managers -

JUSTICE BRISTER: - encourage the policy to serve people when they're drunk and if it's when he walked in the door and was obviously sober and you gave him two drinks that's not going to be enough.

MR. McCOY: Well, if, if the policy is to-- not to give-- but one free drink and the, and the manager's actually the one giving him that showing that, that a-- that they a-- that the corporation-- 'cause the manager is a vice principal in this case. If you look at his sworn testimony, testimony that, that he was the boss at this particular place, he supervised the employees ...

JUSTICE BRISTER: You've got a higher standard than the statute which is one free drink is it which the statute doesn't require.

MR. McCOY: No, I'm just saying that, that -

JUSTICE BRISTER: That statute would allow you to give free drinks until they're drunk.

MR. McCOY: No.

JUSTICE BRISTER: Why not?

MR. McCOY: No, wait. It's free ...

JUSTICE BRISTER: It will allow you to give free drinks to him until they are obviously intoxicated.

MR. McCOY: That the statute would be the alcoholate regu-- the TABC regulations would not. We didn't get into that before you present it wasn't.

JUSTICE JOHNSON: Counsel, the opposing counsel said we, we need to

look at the word, 'encourage' here. Is the fact that you have a violation, the fact that you have on this occasion multiple drinks if you assumed an obviously intoxication, the fact that you had that one-- that violation on this occasion, is that enough evidence in your view to raise an inference of encouraging, violating a policy or is that simply evidence that the policy was violated on this occasion?

MR. McCOY: Right. When you combine the fact, one of which is outside the scope and the other's within the scope, when you combine the fact that the man was given ten to fifteen free drinks -

JUSTICE JOHNSON: On this occasion, on this occasion?

MR. McCOY: - with, with the fact that the manager gave him two of the free drinks which is a violation -

JUSTICE JOHNSON: On this occasion?

MR. McCOY: - on this occasion, and that's-- if that is some evidence that the management, cause the manager is the vice principal, he represents the corporation, that's the act of the corporation.

JUSTICE JOHNSON: Okay.

MR. McCOY: That's some evidence that, that they were encouraged.

JUSTICE JOHNSON: So you're saying that evidence of a violation is evidence of encouraging violating of a policy?

MR. McCOY: No, only-- see the violation itself would just what I've said is what's outside the scope that because that by itself would not be an, an act of encouragement. But when you combine it with the manager giving two of the free drinks which is a violation of the company policy, it shows that the manager was in the-- was actually -

JUSTICE JOHNSON: In short the manager violated?

MR. McCOY: - and he has the corporation.

JUSTICE JOHNSON: Okay.

MR. McCOY: Okay, so you don't have a mere employee violating, you have the manager violating it and the corp-- that means the corporation's violating it and the corporation is incurring.

JUSTICE JOHNSON: And so a corporation, a corporate violation on one occasion in your mind equates to encouraging violation of the policy simply one -

MR. McCOY: It could ...

JUSTICE JOHNSON: - [inaudible].

MR. McCOY: It, it would be some evidence that would, that would relieve you from summary judgment. It's not probably going to prove your case to the jury.

JUSTICE JOHNSON: So what is encouragement? What does encouragement mean?

MR. McCOY: Encouragement means that you're participating in the act of employees in this instance given away a lot of free drinks to be.

JUSTICE HECHT: Encouragement does -

MR. McCOY: It can be -

JUSTICE HECHT: I've only been interrupted once today. ...

MR. McCOY: I'm sorry. I'm not interrupting, anymore.

JUSTICE HECHT: Encouragement does seem to have some deliberate feature to it. I mean it's, it would be an odd thing to say someone encouraged you and you went to the person and said, 'Did you know you're encouraging this person to that,' and no idea, I mean it's usually there's some sort of intention that, that happened and why is it not the case here?

MR. McCOY: Well, because of the words before it directly or indirectly. Directly encourage is going to require intent and positive action. The indirect part of it takes the positive action out of it,

so you cannot just look at the word encouragement all by itself. You have to look at the two modifiers that the legislature put in there. Other questions?

JUSTICE JOHNSON: So what if the, what if the manager was negligent? The manager went out to eat supper instead of staying around there-- around the bar, went to eat supper and stayed for an hour and a half to watch the football game or something. Is that one event, while, while the extra drinks were served, is that one event that negligence enough to find encouragement?

MR. McCOY: I don't think so because he wasn't there at that time encouraging. Now they had a pattern of allowing, you know, free drinks to be served and the manager was constantly leaving, I mean often on leaving when he's supposed to be there. Then you might have a pattern of encouragement but not on one single event, I don't think.

JUSTICE BRISTER: Does the enforcement have to be on the night in question? Would it be enough for a defendant to show-- hears all that policies. Affidavit says, 'We didn't-- we-- I enforced all this policies, on this day I do this and on that day I do that, and I generally do this', but there's nothing specific about this night. Would that be enough?

MR. McCOY: No, I don't think so.

JUSTICE BRISTER: Why?

MR. McCOY: I think-- well, because I think enforcement has to be a constant and ever, you know, it has to always be in a process that's occurring because if you give up and don't enforce your regulations on one night and that's the night that it happens then -

JUSTICE BRISTER: Back to my analogy to citation, we've said, you know the Courts of Appeals were throwing people out cause he said, 'I can't find the papers', and this we said, 'When you've lost the papers and you don't know where they went when you were served, what more can you say?' 'If I knew where they went, I would have them.'

MR. McCOY: Certainly.

JUSTICE BRISTER: So if they say, you know we enforced the policies but this was three or four years ago, that's just too bad.

MR. McCOY: Well, the, the service of papers is under the Texas Rules of Procedure which are promulgated by the Court and the Court can change those rules by the way -

JUSTICE BRISTER: You can't change a citation or rules on a hundred years.

MR. McCOY: I understand. In this case you have a legislature, very specifically and they had, you know they actually had-- they--if the time that they pass this, they actually took the word 'knowingly' out of the section dealing with-- service to minors. And then in 2005, I put the word 'knowingly' back in, so if the legislature wanted knowingly, they would have done it or they would have amended the statute before it. Thank you, your Honors.

CHIEF JUSTICE JEFFERSON: Thank you.

JUSTICE WILLETT: I'm a little hung-up on the free, free drinks issue -

ORAL ARGUMENT OF DAVID P. ANDIS ON BEHALF OF THE PETITIONER

MR. ANDIS: Yes, your Honor.

JUSTICE WILLETT: - and why the evidence about that point isn't

sufficient to raise a fact question about the effectiveness of your client's policies.

MR. ANDIS: Well, if we-- well, these two issues with that as I see it, Justice Willett, there's the issue of the manager serving ten to fifteen or, or the policy if the guy got ten to fifteen drinks that night that's the evidence, the managers serving two drinks. The manager's act in and out itself should not be the basis of the violation of the safe harbor provision because it's also the basis of the alleged act of over service. With respect to the serve-- what other employees saw there is absolutely no evidence that any employee was encouraged to violate the law that night because the manager served two drinks, allegedly served two free drinks to the plaintiff in the case; which I think is important especially with respect to our case because the law requires that the employer indirectly or directly encouraged the employee to violate the law. And there again, there's no evidence that any employee was encouraged to violate any law because the manager allegedly served two free drinks, which I think is an important distinction in this case unless summary judgment was proper.

JUSTICE O'NEILL: I mean, would you to have testimony of that? I mean if, if the manager is not following the policies that night in indirect encouragement. I mean I don't know how you ever proved you'd have somebody file an affidavit and say, 'I knew the manager was violating the policy but well sticking to it' I mean that, that these are subtle inquiries and I wonder your opposing counsel raised a good point that maybe that was not the legislature's intent to allow summary judgments on these type of cases. But you actually-- if, if the employer-- or if the bar is serving obviously intoxicated people to the extent they represent a clear danger to themselves and others high liability standard, maybe the intent was to let the facts be developed and come out as to whether there was direct or indirect of encouragement. I mean what, what legislative indication do we have that this was intended to be something that, that was easily subject to a summary determination?

MR. ANDIS: Justice O'Neill, the only legislative issue we have is said that was intended to be an encouragement for employers to send their employees to training classes. I would submit that if the only benefit is going to be at the end of the day, i.e. the end of the trial. That they're going to prevail on the affirmative defense but that's very little encouragement at all because as you know that most of these cases are going to be settled long before that and after, only after the employer's been drugged through the litigation process. And, and you know if it's file is exposed all the evidence, the depositions are taken and what have you. So I think there really encouragement would come for the employer to know that look-- if we, if we know what the rules are, if we know where the goal line is then we can set our policies, we can set our procedures in place and we can focus on the goal knowing that we will at least have a fair shot summary judgment in getting out of these cases early regardless of whether the employee actually violated the law.

JUSTICE BRISTER: The affidavit here could be among more detail about what I do to enforce, couldn't it?

MR. ANDIS: Justice Brister, at the time the affidavit was prepared and this case went to summary judgment the, I think the most recent case we had to guide us was the Cianci [Cianci v. M. Till, Inc., 34 S.W.3d 327 (Tex.App.-Eastland 2000, no writ)], case. At that point and, and even today we're still not sure if, if policies-- having policies in place and general enforcement mechanisms around these policies will be

sufficient. So certainly weren't sure with that back when we did the affidavit. We had no idea that there was going to be an emphasis or focus on the event to that night.

JUSTICE BRISTER: To the events.

MR. ANDIS: Right. Which I think part of the question that-- the practical question around that ruling from the Fourteenth is the fact that is, is the court has noted, 'Years go by, people don't remember what happened on that particular night so' ...

JUSTICE BRISTER: And his employees move on.

MR. ANDIS: Boy, do they do move on! The, the other thing too is there's-- what if there is no violation of the law? Then, how is there going to be any evidence of, of enforcement with respect to that night.

CHIEF JUSTICE JEFFERSON: Do you raise on affirmative defense about the third element?

MR. ANDIS: I do not agree that it is an affirmative defense.

CHIEF JUSTICE JEFFERSON: Okay. Does safe harbor provision as in general is ...

MR. ANDIS: In general, yes, your Honor.

CHIEF JUSTICE JEFFERSON: Do you-- saying parts A and B -

MR. ANDIS: Right.

CHIEF JUSTICE JEFFERSON: - whether or not safe, I mean an affirmative defense is hard to prove according to statute wouldn't be our concern, would it? It's either hard or it's easy or it's intermediate but that's legislature has written statute as it has and why can't we just declare that, you know you got to negate a negative and that's how the statute setup.

MR. ANDIS: If the, if we understood what it was to directly, indirectly and encourage employees to violate the law, perhaps the, the focus on the three precede-- and the procedural steps behind the safe harbor wouldn't be as key an issue. I'm suggesting that in light of the case law and the development of, of that statute as we know today, proving a negative is impossible and until we get some guidance from this Court ...

CHIEF JUSTICE JEFFERSON: I'm not sure it's impossible, though. What if there's, I mean we have some bars right here in this town where there's a pattern of drunk drivers leaving in the TABC ultimately shuts them down and there may not be evidence that manager told them continue to sell, but it's certainly enough to show there's indirect encouragement for that sort of sale. And that the, I mean rather easy for the plaintiff to prove and hard-- in that instance for the defendant to distribute. I mean, this is about and no deliberate act.

MR. ANDIS: Right. And again with respect to what the TABC does, their standards are, are entirely different and certainly not an issue in this case with respect to at least the safe harbor provision.

CHIEF JUSTICE JEFFERSON: Thank you. Are there any further questions?

MR. ANDIS: Thank you.

CHIEF JUSTICE JEFFERSON: The case is submitted and the Court will take another brief recess.

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