

**IN THE SUPREME COURT OF THE
STATE OF TEXAS**

Miscellaneous Docket No. 91-0038

**ORDER AMENDING THE RULES GOVERNING THE
OPERATION OF THE TEXAS EQUAL ACCESS TO JUSTICE PROGRAM**

WHEREAS, the Directors of the Texas Equal Access to Justice Foundation, by petition filed with the Clerk of the Court in April of 1991, petitioned The Supreme Court of Texas to approve, adopt and promulgate amendments to the Rules Governing the Operation of the Texas Equal Access to Justice Program.

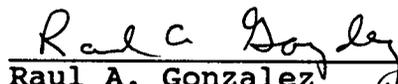
WHEREAS, the proposed amendments, as incorporated in such petition, have been presented to and considered by The Supreme Court of Texas and the Court is of the opinion that such amendments are necessary and should be approved, adopted and promulgated as set forth in such petition.

THEREFORE, pursuant to the authority conferred on The Supreme Court by the Texas Constitution, Article V, § 31 and Texas Government Code, § 81.011, as well as the inherent powers of this Court to regulate the practice of law, it is Ordered that the proposed amendments to the Rules Governing the Operation of the Texas Equal Access to Justice Program be, and the same are, hereby approved, adopted and promulgated.

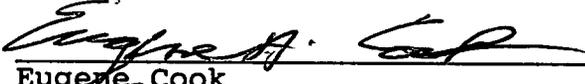
It is further ORDERED that the amendments to the Rules Governing the Operation of the Texas Equal Access to Justice Program will be effective on and after January 1, 1992.

By the Court, en banc, in chambers this 22nd day of
May, 1991.

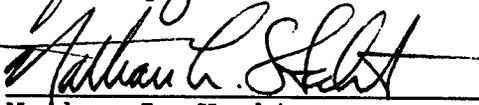

Thomas R. Phillips, Chief Justice


Raul A. Gonzalez

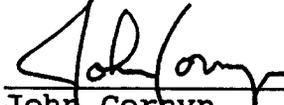

Oscar H. Mauzy

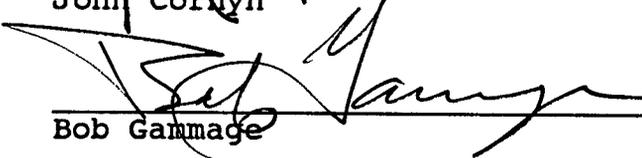

Eugene Cook


Jack Hightower


Nathan L. Hecht


Lloyd Doggett


John Cornyn


Bob Gammage

IN THE SUPREME COURT OF THE
STATE OF TEXAS

PETITION TO AMEND RULES GOVERNING THE OPERATION
OF THE TEXAS EQUAL ACCESS TO JUSTICE PROGRAM

TO THE HONORABLE SUPREME COURT OF TEXAS:

Comes now the Texas Equal Access to Justice Foundation, by and through the undersigned, and would respectfully represent to The Supreme Court of Texas the following:

I.

The Directors of the Texas Equal Access to Justice Foundation, in a regularly called meeting on January 11, 1991, in Austin, Texas, at which meeting a quorum was present, moved and unanimously voted to recommend amendment to the Rules Governing the Operation of the Texas Equal Access to Justice Program as set forth in Exhibit A annexed hereto.

II.

The Directors of the Texas Equal Access to Justice Foundation also determined to request The Supreme Court of Texas to approve, adopt and promulgate such amendments through The Supreme Court's inherent power to regulate the practice of law in the State of Texas.

WHEREFORE, the Directors of the Texas Equal Access to Justice Foundation respectfully request The Supreme Court to approve, adopt and promulgate the amendments to the Rules Governing the Operation of the Texas Equal Access to Justice Program as reflected on Exhibit A.

Respectfully submitted,

A handwritten signature in cursive script, reading "W. Frank Newton", is written over a horizontal line.

W. Frank Newton, Vice Chairman
Texas Equal Access to Justice
Foundation

(Shaded words are deletions.
Underlined words are additions.)

**RULES GOVERNING THE OPERATION OF THE
TEXAS EQUAL ACCESS TO JUSTICE PROGRAM**

(As amended May 22, 1991)

1. Establishment of the Texas Equal Access to Justice Foundation.

The Texas Equal Access to Justice Program (the "Program"), Article XI of the State Bar Rules adopted and promulgated by the Supreme Court of Texas by Order dated April 30, 1984, shall be administered by the Texas Equal Access to Justice Foundation (the "Foundation"), a Texas Non-Profit Corporation.

2. Articles of Incorporation and Bylaws.

The Articles of Incorporation and Bylaws of the Foundation shall be as set forth in Attachments 1 and 2, respectively, hereto.

3. Directors of the Foundation.

Directors of the Foundation shall be appointed and their terms of office fixed as set forth in Attachment 2. The initial directors of the Foundation are named in Attachment 1.

4. Deposit of Certain Client Funds.

An attorney licensed by the Supreme Court of Texas, ~~[law firm, or professional corporation engaged in the practice of law,]~~ receiving in the course of the practice of law in this state client funds that are nominal in amount or are reasonably anticipated to be held for a short period of time, must establish and maintain a separate interest-bearing insured depository account at a financial institution and ~~[may]~~ deposit in the account ~~[of those]~~ such funds. All client funds may be deposited in a single unsegregated account. Attorneys who practice in a law firm or for a professional corporation may utilize the interest-bearing trust account of such firm or corporation to comply with this Rule 4. The interest earned on the account shall be paid in accordance with and used for the purposes set forth in these Rules. The Foundation shall hold the entire beneficial interest in the interest earned. Funds to be deposited under these Rules shall not include those funds evidenced by a financial institution instrument, such as a draft, until the instrument is fully credited to the financial institution in which the account is maintained. The term "draft" as herein used is defined in Section 3.104(b)(1) of the Texas Business and

Commerce Code. A draft or similar instrument need not be treated as a collected item unless it is the type of instrument which the financial institution generally treats as a collected item.

4A. Attorneys Who Do Not Handle Client Trust Funds.

Licensed attorneys who do not handle client trust funds are not required to establish an IOLTA account. Such attorneys must nevertheless advise the Foundation during the annual IOLTA compliance process that they do not handle client trust funds.

4B. Accounts Unable to Generate Net Interest.

Licensed attorneys who maintain client trust funds that are nominal in amount or are reasonably anticipated to be held for a short period of time must attempt in good faith to locate an interest bearing account that would generate interest greater than service charges. If such an account cannot be located, the attorney must notify the Foundation during the annual IOLTA compliance process. Such attorney is required to maintain a non-interest bearing client trust account for such funds.

5. Annual Notice to Foundation.

Licensed attorneys must advise the Foundation in writing annually as to their IOLTA status as provided in Rule 24. [To comply with rule 4, an attorney, law firm, or professional corporation engaged in the practice of law maintaining accounts provided for in these Rules must so advise the Foundation annually of such account or accounts. Attorneys, law firms, and professional corporations must sign an annual IOLTA compliance statement indicating the account name, number; the bank name and location; and the name(s) and bar card number(s) of attorneys sharing the account(s).]

5A. [Initial] Notice to Foundation of Change in Status.

Licensed attorneys must notify the Foundation in writing within thirty (30) days of any change in IOLTA status. [An attorney, law firm, or professional corporation engaged in the practice of law and maintaining accounts provided for in these Rules must convert their nominal and or short term account(s) to interest bearing account(s) by June 1, 1989, with the interest benefiting the Texas Equal Access to Justice Foundation. An attorney, law firm, or professional corporation must advise the Foundation in writing within thirty (30) days of the establishment of such account(s).]

5B. Notice to Foundation of Closed Account.

An attorney, law firm, or professional corporation engaged in the practice of law and maintaining accounts provided for in these Rules must notify the Foundation in writing within thirty (30) days of the closing of such account(s).

[5C. Notice to Foundation of Change in Eligibility Status.

An attorney, law firm, or professional corporation engaged in the practice of law and maintaining accounts provided for in these Rules, must notify the Foundation with thirty (30) days if the attorney, law firm, or professional corporation no longer received client funds that are nominal in amount or are reasonably anticipated to be held for a short period of time.]

6. Funds Eligible for the Program.

The funds of a particular client are nominal in amount or held for a short period of time, and thus eligible for use in the Program, if such funds, considered without regard to funds of other clients which may be held by the attorney, law firm or professional corporation, could not reasonably be expected to earn interest for the client or if the interest which might be earned on such funds is not likely to be sufficient to offset the cost of establishing and maintaining the account, service charges, accounting costs and tax reporting costs which would be incurred in attempting to obtain interest on such funds for the client. Also to be considered are the nature of the proceeding or transaction involved and the likelihood of delay in the need for such funds in such proceeding or transaction. The attorney, law firm or professional corporation should exercise good faith judgment in determining initially whether client funds should be included in the Program and should review at reasonable intervals whether changed circumstances require further action with respect to such funds.

7. Accounts to be Maintained at Financial Institutions.

An account established pursuant to Rule 4 shall be a trust account from which withdrawals or transfers may be made on demand (subject only to any notice period which the financial institution is required to reserve by law or regulation) established in any bank, credit union or savings and loan association, selected in the exercise of ordinary prudence, which is authorized by federal or state law to do business as a banking entity in Texas and insured by the Federal Deposit Insurance Corporation, [the Federal Savings and Loan Insurance Corporation,] the National Credit Union Share Insurance Fund, or the Texas Share Guaranty Credit Union or which is a "State Depository" as provided by Article 2529 of the Revised Civil Statutes of Texas.

8. Interest Rates.

An attorney, law firm or professional corporation establishing an account under these Rules shall attempt in good faith to obtain a rate of interest payable on the account not less than the rate paid by the depository institution to other depositors with accounts of similar size. A higher rate offered by the institution on deposits meeting certain time requirements or minimum amounts, such as those offered in the form of certificate of deposit, may be obtained if there is no impairment of the right to withdraw or transfer principal immediately, other than the statutory notification requirements generally applicable to those accounts, even though interest may be lost because of the withdrawal or transfer.

9. Directions to Depositories.

The depository institution shall be directed by the attorney, law firm or professional corporation establishing the account:

- (a) To remit, at least quarterly, interest earned on the average daily balance in the account, less reasonable service charges, to the Foundation;
- (b) to transmit to the Foundation with each remittance a statement showing the name of the attorney, law firm or professional corporation with respect to which the remittance is sent, the rate or rates of interest applied, and the amount of service charges deducted, if any; and
- (c) to transmit to the depositing attorney, law firm or professional corporation at the same time a report is sent to the Foundation, a report showing the amount paid to the Foundation for that period, the rate or rates of interest applied, the amount of service charges deducted, if any, and the average daily account balance for each month of the period for which the report is made.

10. Organizations Eligible for Grants.

The Foundation shall make grants to organizations, not individuals. Prior to making its first grant of funds, the Board of Directors of the Foundation shall promulgate a policy, consistent with these Rules, which shall state the criteria to be met by an organization to qualify for a grant. Such criteria shall provide, among other criteria to be specified by the Board of Directors, that the organization must be exempt from taxation under Section 501(c)(3) of the United States Internal Revenue Code, as amended, or corresponding provisions of any subsequent United States Internal Revenue law or laws, have as a primary purpose the delivery of legal services to low income persons pursuant to

income and type of case criteria acceptable to the Board of Directors, be current in all filings required to be made by it with any governmental authority, maintain open records and conduct open meetings (subject to reasonable limitations for an organization of its type), be an equal employment opportunity employer, and be able to demonstrate that it can utilize any funds granted to it in a manner consistent with these Rules and policies adopted by the Board of Directors of the Foundation. Nothing herein shall be deemed to impair any attorney-client relationship.

11. Persons Eligible to Benefit from Grants.

Organizations receiving grants of funds from the Foundation shall use such funds to provide legal services to individual indigent persons. Prior to the making of its first grant, and at least annually thereafter, the Board of Directors of the Foundation shall adopt criteria relating to income, assets and liabilities defining the indigent persons eligible to benefit from Foundation grants.

12. Criteria for Grants.

Prior to making its first grant of funds, the Board of Directors of the Foundation shall promulgate a policy, consistent with these Rules, which shall state the criteria to be made for a grant from the Foundation. Such criteria shall provide, among other criteria to be specified by the Board of Directors, that the funds granted by the Foundation may not be used to duplicate a service already funded by another entity or in place of other funds available for the same purpose.

13. Use of Funds Limited to Cases Which Cannot Generate Fees.

Funds granted by the Foundation to organizations to provide legal services to the indigent in civil matters may not be used for any case or matter that, if undertaken on behalf of an indigent person by an attorney in private practice, might reasonable be expected to result in payment of a fee for legal services from an award to a client, from public funds, or from the opposing party.

14. Exception to Rule 13.

The provisions of Rule 13 shall not be applicable in any case where the organization receiving funds granted by the Foundation determines in good faith that the indigent person seeking legal assistance has made reasonable efforts to obtain the services of an attorney in private practice for the particular matter (including contacting attorneys in private practice in the county of residence of the indigent person who

normally accept cases of a similar nature), and has been unable to obtain such services because the potential fee is inadequate, is likely to be uncollectible, would substantially consume any recovery by the client, or because of any other reason which the organization, acting in good faith, believes prevents the client from obtaining the services of a private attorney.

15. Funding of Certain Suits and Activities Not Permitted.

No funds shall be granted by the Foundation to directly fund class action suits, lawsuits against governmental entities, or lobbying for or against any candidate or issue. Provided, however, that funds may be granted to finance suits against governmental entities on behalf of individuals in order to secure entitlement to benefits such as, but not limited to, social security, aid to families with dependent children, food stamps, special education for the handicapped, Medicare, Medicaid, subsidized or public housing, or other economic, shelter or medical benefits provided directly to indigent individuals.

16. Records and Reports of Grantees.

The Foundation shall require, as a condition to the granting of funds to any organization or program, that adequate provision be made for reports to the Foundation as to the actual use of the funds so granted and for audit of such reports. Each such organization or program receiving funds from the Foundation shall keep its financial records in accordance with generally accepted accounting principles for organizations of its type and shall furnish reports to the Foundation in such form and containing such information as shall be reasonably requested pursuant to policies adopted by the Board of Directors of the Foundation.

17. Cessation of Funding.

The Foundation may cease funding an organization which fails to act in accordance with the requirements of the Order of the Supreme Court of Texas creating the Program, these Rules or the policies adopted by the Board of Directors of the Foundation as provided in these Rules. The Board of Directors of the Foundation shall adopt appropriate procedures to be followed when it has been determined to cease funding an organization, including reasonable notice to the organization involved, an opportunity to correct any deficiency (if reasonably possible to do so) and a hearing before the Board of Directors.

18. Administrative Costs of Foundation.

The Foundation may expend funds for administrative costs of the Program, including any costs incurred after April 30, 1984, and may provide a reasonable reserve for administrative costs.

19. Records of the Foundation.

The records of the Foundation, including applications for funds, whether or not granted, shall be open for public inspection at reasonable times and subject to reasonable restrictions dictated by the operational needs of the Foundation. The Foundation shall maintain its books of account in accordance with generally accepted accounting principles for organizations of its type and shall maintain written minutes of meetings of its Board of Directors and committees. It shall also maintain such other records as are within reasonable policies established by its Board of Directors.

20. Initial Distribution of Funds by the Foundation.

The initial distribution of funds under the Program shall be made at a time when, in the determination of the Board of Directors of the Foundation, there are sufficient funds to provide an adequate distribution.

21. Other Interest-Bearing Accounts.

Participating in the Program does not prohibit an attorney, law firm or professional corporation engaged in the practice of law from establishing one or more interest-bearing accounts or other investments permitted by the Texas Code of Professional Responsibility (Article X, Section 9, State Bar Rules) with the interest or dividends earned on the accounts or investments payable as directed by clients for whom funds are not deposited in accordance with these Rules.

22. Compliance with Code of Professional Responsibility.

Neither the Foundation nor any organization or program to which it grants funds may take an action or require an attorney to take an action in violation of the Code of Professional Responsibility (Article X, Section 9, State Bar Rules) or in violation of any other code of professional responsibility adopted by this state for attorneys.

23. Attorney Liability.

Nothing in these Rules affects the obligations of attorneys, law firms or professional corporations engaged in the practice of law with respect to client funds other than client funds reasonably determined to be "nominal in amount" or reasonably

anticipated to be held for a "short period of time," as those terms are defined by these Rules. An attorney, law firm or professional corporation is not liable in determining which funds are nominal in amount or on deposit for a short period of time if the determination is made in good faith in accordance with these Rules.

24. Compliance.

(a) On or after June 1 of each year, all attorneys licensed by the Supreme Court of Texas shall report IOLTA compliance in a manner to be prescribed by the Texas Equal Access to Justice Foundation and the State Bar of Texas. Such compliance statements may require such information as is deemed reasonably necessary by the Foundation and the State Bar of Texas and shall be signed by the reporting attorney.

(b) Each attorney must complete an annual compliance statement and return it to the Foundation by the date stated on the compliance statement. If the compliance statement is timely filed, indicating compliance, there will be no acknowledgement. The presumption of compliance after timely filing shall obtain, absent some evidence to the contrary.

(c) Should a compliance statement filed by an attorney fail to evidence compliance, the Foundation shall contact the attorney and attempt to resolve administratively the non-compliance.

(d) The Foundation shall furnish annually to the State Bar of Texas a list of all attorneys licensed by The Supreme Court of Texas (i) who have not timely filed a compliance statement or (ii) as to whom the Foundation has been unable administratively to resolve any impediment to the proper filing of a compliance statement. The State Bar of Texas shall send to each person so reported, by certified mail, return receipt requested, a non-compliance notice. Should the attorney fail or refuse to file the compliance statement within thirty (30) days of such notice, the State Bar of Texas shall so notify the Clerk of The Supreme Court of Texas, and the attorney shall be immediately suspended as an attorney licensed to practice law in the State of Texas until a compliance statement is filed.

(A) Within thirty days after the end of the annual reporting period, each attorney, law firm, or professional corporation shall file the compliance statement provided for in Section 5 of this Article XI.

- (B) If the compliance statement is timely filed, indicating compliance, there will be no acknowledgment. The presumption of compliance after timely filing shall obtain, absent some evidence to the contrary.
- (C) Should a compliance statement fail to show compliance, or should such statement not be filed, the State Bar shall promptly send the member by certified mail, return receipt requested, a Non-Compliance Notice specifically identifying the deficiencies. Should the member fail or refuse to file a compliance statement within 30 days showing such deficiencies have been removed, the State Bar shall so notify the Clerk, and the member shall be immediately suspended as an attorney licensed to practice law in the State of Texas until such a Notice is filed.]

25. Review and Appeal.

- (A) [A member] An attorney may file a written request based upon good cause for exemption from compliance with any of the requirements of [this Article] these Rules, an extension of time for compliance, an extension of time to comply with a deficiency notice, or an extension of time to file an annual compliance statement [activity report]. Such request [for excuse or for extension] shall be reviewed and determined by a Committee established by the State Bar or by such committee as the chairperson may, from time to time, designate. The [member] attorney shall be promptly notified of the decision by the Committee.
- (B) "Good cause" shall exist when [a member] an attorney is unable to comply with this Article because of extraordinary hardship or extenuating circumstances which were not willful on the part of the [member] attorney and were beyond his or her control.
- (C) Should the decision of the Committee be adverse to the [member] attorney, the [member] attorney may request the Board of Directors of the State Bar to review the decision by making such request in writing to the Executive Director of the State Bar within thirty days of notification of the decision of the Committee. The Chairman of the Board may appoint a committee of the Board to review the decision of the Committee and make a recommendation to the Board. The decision shall be made by the Board.
- (D) Should the decision of the Board be adverse to the [member] attorney, the [member] attorney may appeal such decision by filing suit within thirty days of notification of the Board's action, failing which the decision of the Board shall be final. Such suit shall be brought against the State Bar, and shall be filed in a district court in Travis County, Texas. Trial shall be de novo, but the burden of proof shall be on the

[member] attorney appealing, the burden shall be by a preponderance of the evidence, and the [member] attorney shall prove the existence of "good cause" as defined herein. The trial court shall proceed to hear and determine the issue without a jury. Either party shall have a right to appeal.

- (E) Any suspension of an [member] attorney shall be vacated during the administrative review process and while any suit filed is pending.

26. Return to Former Status.

Any [member] attorney whose license to practice law has been suspended under the terms of [this Article] these Rules who after the date of suspension files a report with the Foundation showing compliance shall be entitled to have such suspension promptly terminated and be returned to former status. Return to former status shall be retroactive to the inception of suspension, but shall not affect any proceeding for discipline of the member for professional misconduct. The State Bar shall promptly notify the Clerk that [a member] an attorney formerly suspended under [this Article] these Rules has now complied with [this Article] these Rules.

27. Confidentiality.

The files, records, proceedings, as they relate to the compliance or noncompliance of any [member] attorney with the requirements of [this Article] these Rules, shall be confidential and shall not be disclosed except upon consent of the [member] attorney affected or as directed in the course of judicial proceeding by a court of competent jurisdiction.